

Credit Conditions and the Low Homeownership Rate

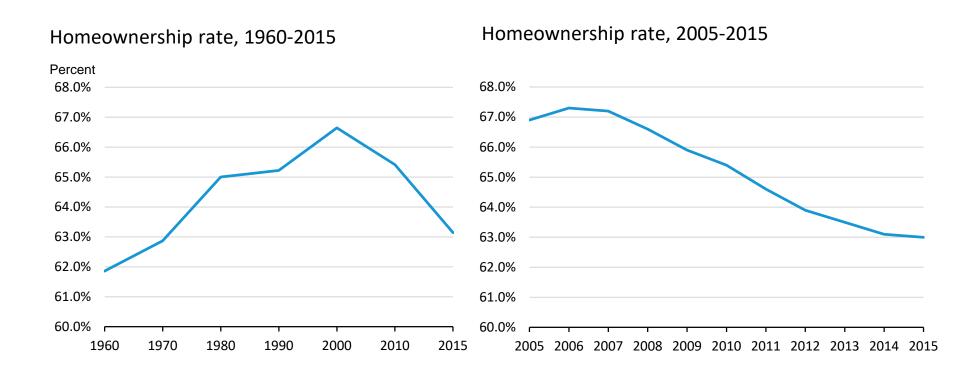
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Outline

- The overall homeownership rate has been falling, its inverse, the rental rate has been rising. That trend has accelerated during the post-crises period.
- The overall aging of the population, which increases the homeownership rate, basically offsets the decrease in the share of non-Hispanic white households.
- Factors exerting a downward pull on the homeownership rate:
 - The great recession
 - A higher median age at first marriage
 - No increase in real incomes
 - Student loan debt for those who do not graduate
 - Very tight mortgage credit
 - Subtle change in attitude toward homeownership
- Tight credit availability stems from lenders imposing overlays due to rep and warrant risk, litigation
 risk under the False Claims Act and the high cost and uncertainty associated with servicing
 delinquent loans. While the GSEs have made great strides to give lenders certainty, much more
 work remains to be done at the FHA. And the FHA is the more economic provider of high LTV
 loans, particularly to those with lower credit scores.
- The consequences of tight credit will grow over time. In particular, homeownership is the way
 most households build wealth. Choking off this important wealth building channel is likely to
 contribute to growing inequality. We need to take actions to open the credit by (1) tolerating a
 higher probability of default, (2) looking closely at alternative credit scoring as well as credit
 scoring with multiple borrowers and (3) looking at better ways to capture variable income and
 multiple incomes.

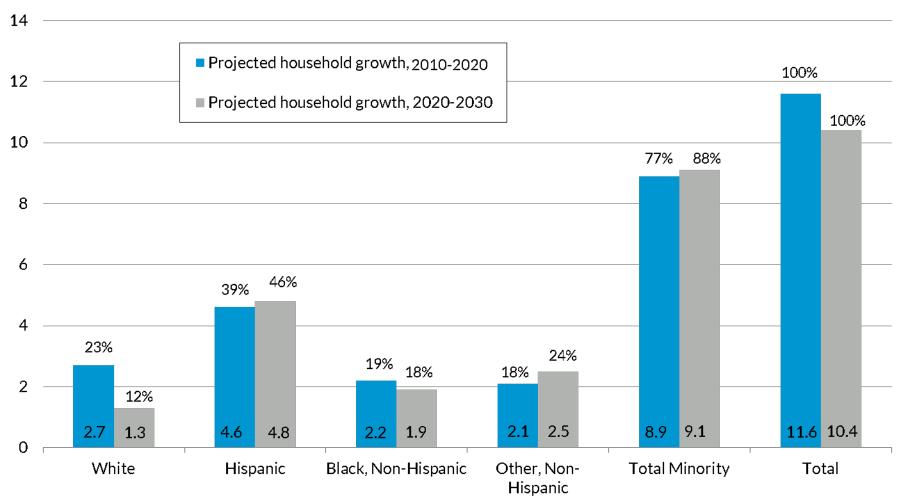
Homeownership rates are falling



Sources: U.S. Census, American Community Survey

Projected Household Growth by Race and Ethnicity

Net new households, millions



Source: Goodman, Laurie, Pendall, Rolf, and Zhu, Jun. "Headship and Homeownership: What Does the Future Hold?" Urban Institute, June 2015.

Homeownership differs by race, partly due to income and wealth

Homeo	wnership R	ate by Rac	:e/Ethnicit	У	
	1990	2000	2010	2015	
Total	65.3	66.2	65.1	63.1	
White	70.0	72.9	72.2	71.1	
Black	45.3	47.3	44.3	41.2	
Hispanic	43.2	47.3	47.3	45.3	

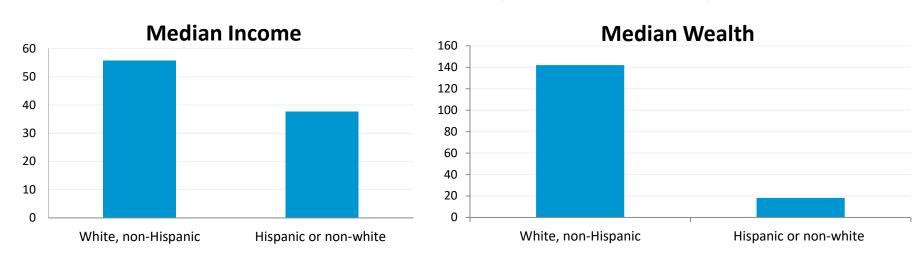
52.7

56.3

55.5

Household Financial Characteristics by Race and Ethnicity, 2013

53.4



Sources: top: 1990, 2000, 2010; American Community Survey 2015.; bottom: Federal Reserve Bulletin, September 2014.

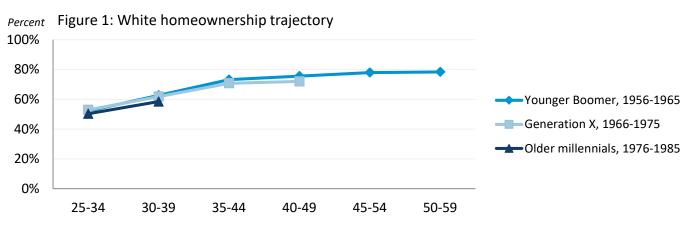
Other

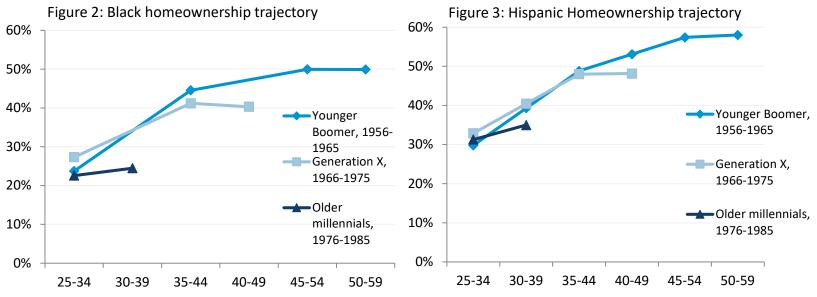
Homeownership rates declined for most age groups

Homeownership Rate by Householder Age						
	1990	2000	2010	2015		
15-24	17.1	17.8	16.1	13.1		
25-34	46.3	46.0	42.0	37.0		
35-44	67.3	66.8	62.3	56.3		
45-54	76.3	75.5	71.5	68.4		
55-64	80.6	80.3	77.3	75.0		
65-74	79.4	81.3	80.2	79.7		
75-84	72.4	76.9	77.9	79.0		
85+	64.2	66.9	66.2	69.2		
Total	65.2	66.6	65.1	63.1		

Sources: US Census 1990, 2000, 2010; American Community Survey 2015.

Homeownership trajectories, lower and flatter

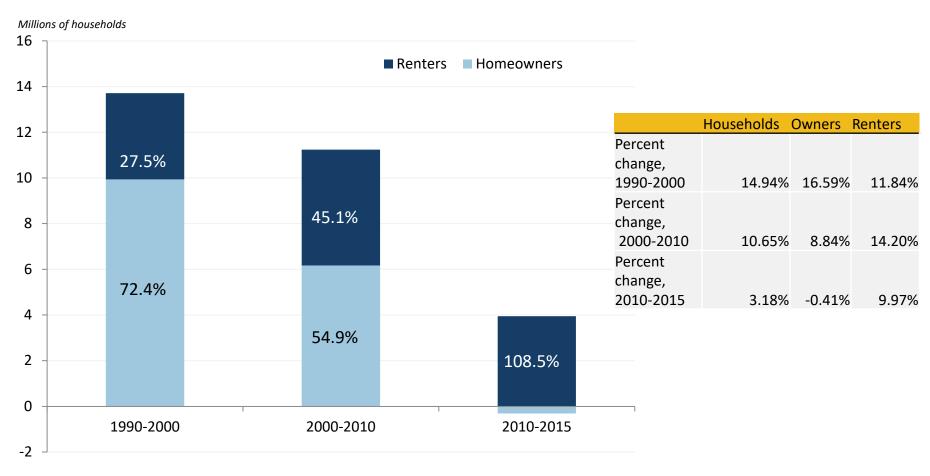




Sources: U.S. Census 1990, 2000, 2010, American Community Survey 2015

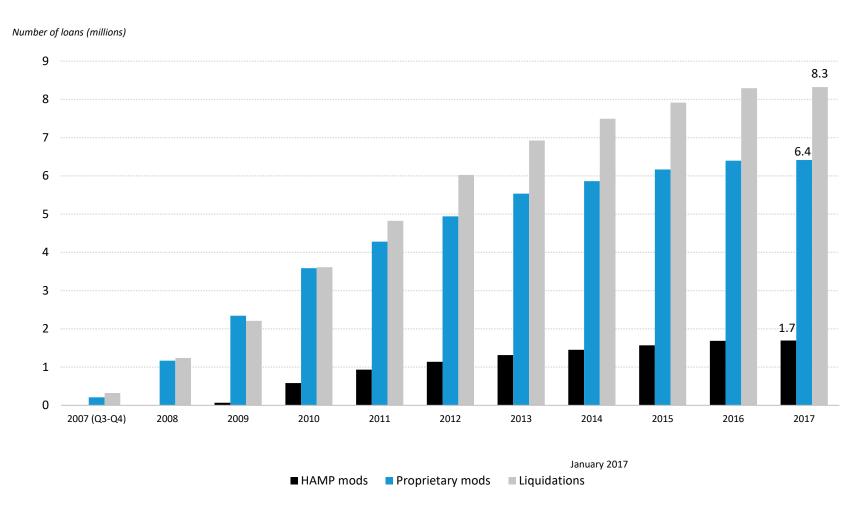
Rental growth has been high in recent years

Number of Net New Households



Sources: U.S. Census 1990, 2000, 2010, American Community Survey, 2010, 2015, Urban calculations

Cumulative Modifications and Liquidations



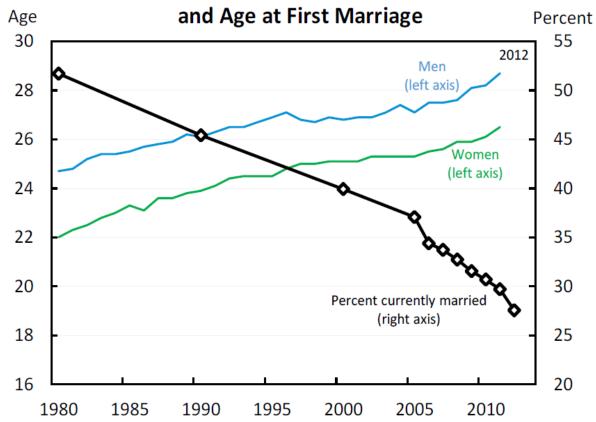
Sources: Hope Now Reports and Urban Institute.

Note: Liquidations includes both foreclosure sales and short sales.

Age at first marriage has increased

Share of 18-34 Year Olds Currently Married and Age at First Marriage

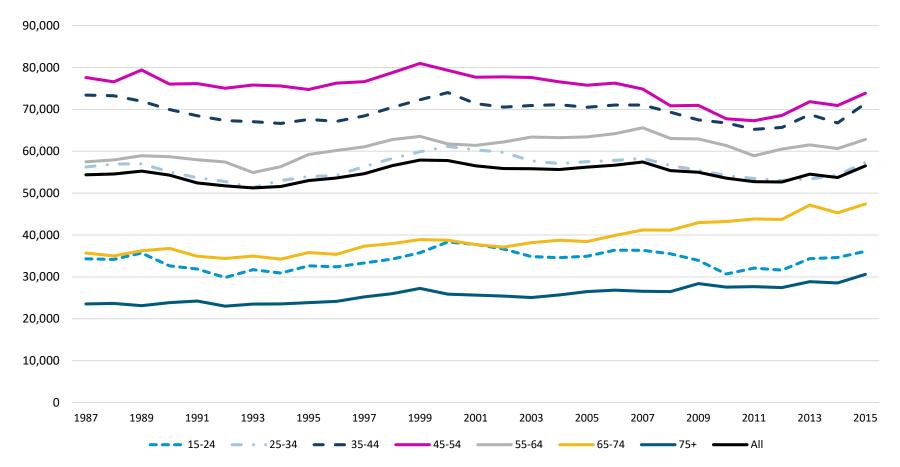
Figure 3. Share of 18-34 Year Olds Currently Married



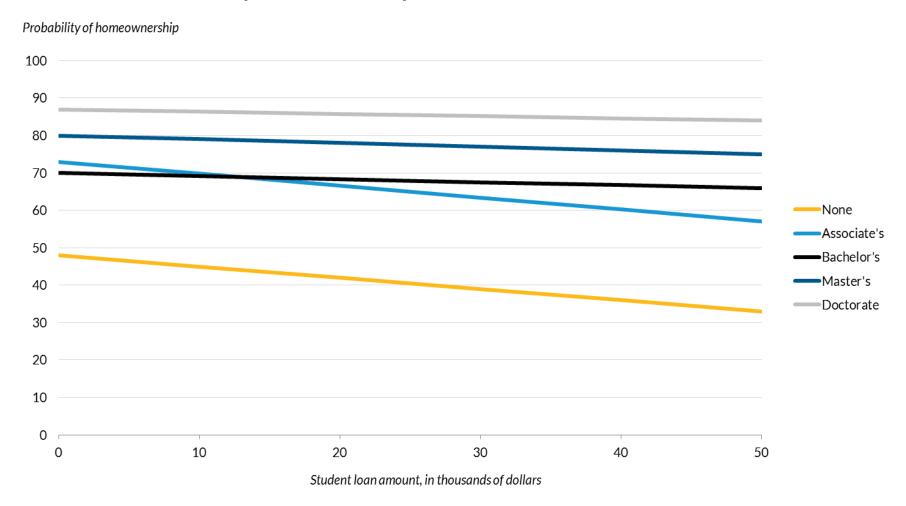
Source: U.S. Census and American Community Survey; CEA calculations

Real incomes are flat

Median Household Income, Real 2015 \$ in Thousands, by Age of Householder

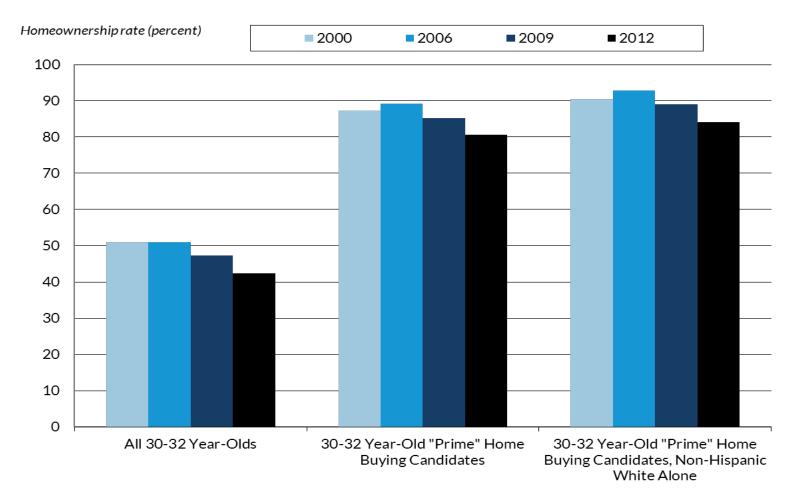


Homeownership sensitivity to student debt



Source: "Yes, First-Time Buyer Demand is Weak. But Stop Blaming Student Debt," Zillow Real Estate Research, September 16,2015. http://www.zillow.com/research/student-debt-homeownership-10563/

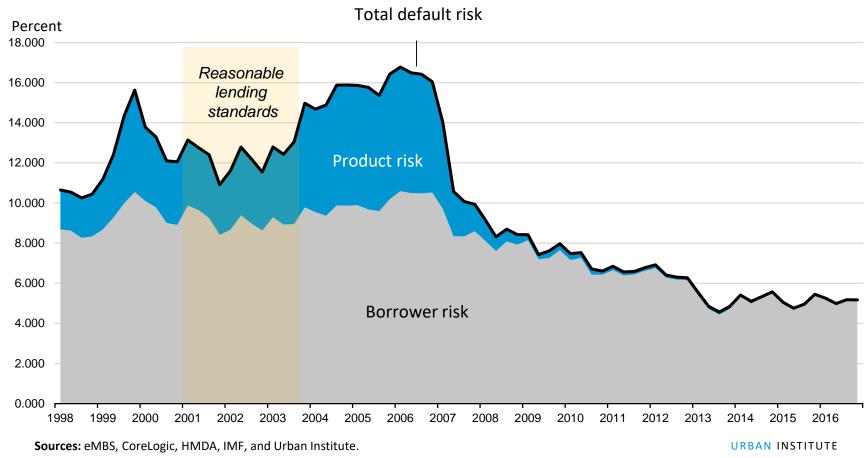
Homeownership is falling among young adults, even "prime" home buying candidates



Source: Fannie Mae Economic and Strategic Research. "Housing Insights" brief Volume 4 Issue 4, August 18, 2014.

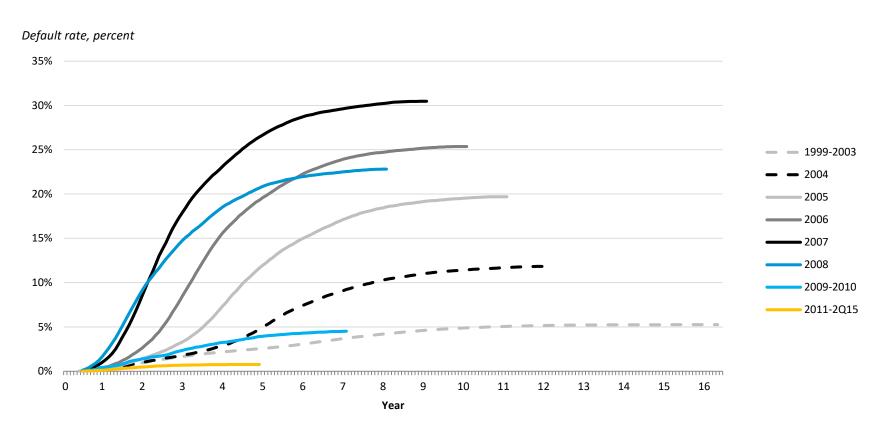
Housing Credit Availability Index (HCAI)

Default Risk Taken by the Mortgage Market, 1998Q1–2016Q4



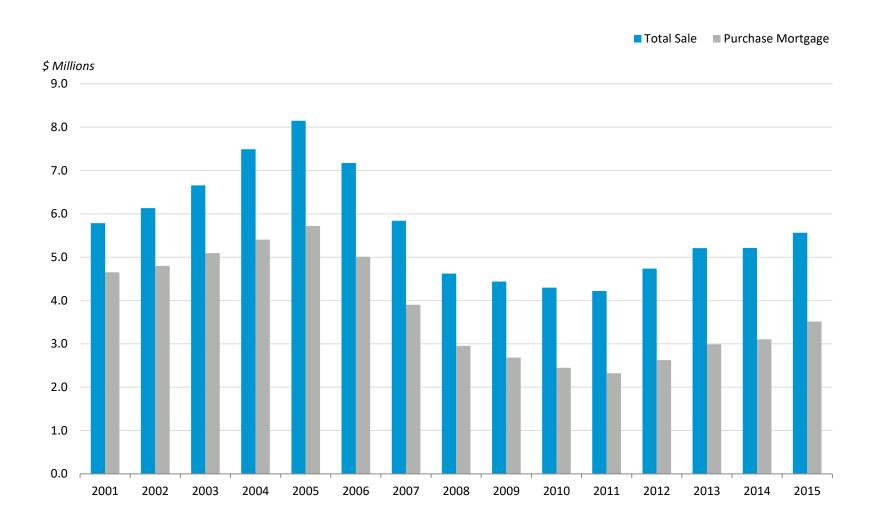
Fannie Mae Cumulative Default Rate by Vintage Year

Default rate for loans with FICO <700 and 80-90 LTV



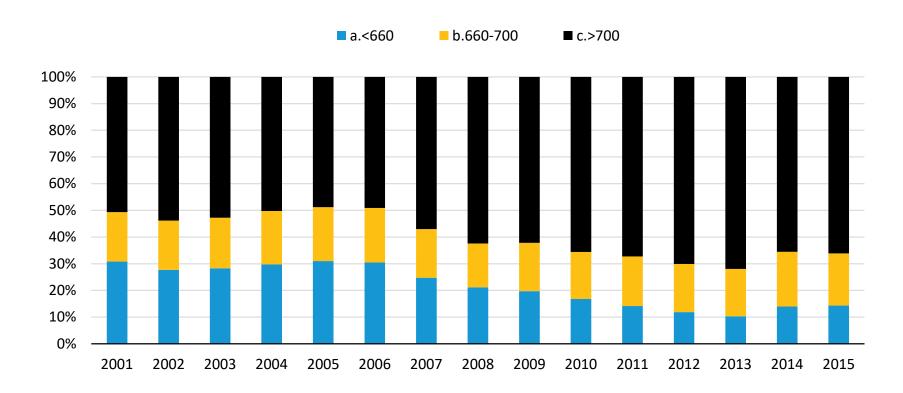
Sources: Fannie Mae Single Family Loan-Level Dataset and Urban Institute calculations

Purchase mortgage volume has dropped



The share of borrowers with strong credit has increased dramatically

FICO Score Distribution of New-Purchase Borrowers



Sources: HMDA, CoreLogic, eMBS, and the Urban Institute.

How many purchase loans are missing because of credit availability?

Loan category	2001, scaled to HMDA	2015, scaled to HMDA	Actual Percent decline	2015, assuming no constraint >700	Difference between >700 unconstrained and actual
CL-HMDA merged loans, <660	1,433,986	503,013	64.9%	1,414,087	911,074
CL-HMDA merged loans, 660-700	861,047	686,073	20.3%	849,099	163,026
CL-HMDA merged loans, >700	2,356,516	2,323,816	1.4%		
CL-HMDA merged loans, Total	4,651,549	3,512,903	32.4%		1,074,099

Cumulatively, 6.3 million loans are missing from 2009-2015.

Sources: Urban Institute Calculations from HMDA and CoreLogic data

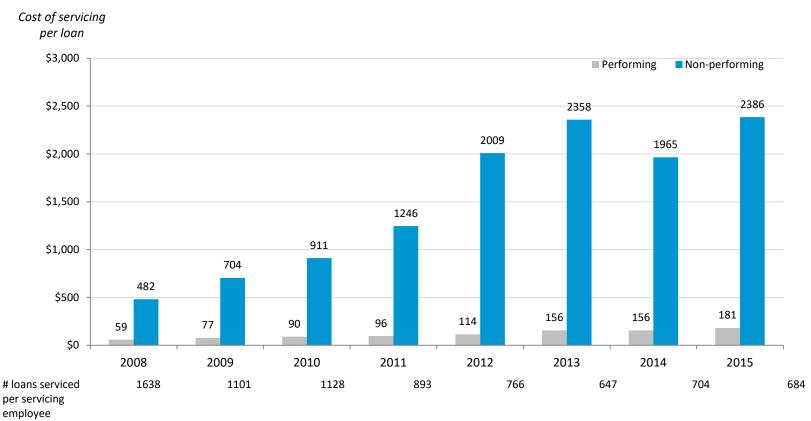
False Claims Act Settlements and Litigation

Firm	Settlement Date	Amount				
Citi	Feb-12	\$158.3 mil				
Flagstar Bank	Feb-12	\$132.8 mil				
Bank of America	February 2012 (NMS), August 2014 (broader settlement)	\$1 bil (NMS), \$1.85 bil (broader settlement)				
DB/Mortgage IT	May-12	\$202.3 mil				
Chase	Feb-14	\$614 mil				
US Bank	Jun-14	\$200 mil				
SunTrust	Sep-14	\$418 mil				
MetLife	Feb-15	\$123.5 mil				
First Horizon/First Tennessee	Jun-15	\$212.5 mil				
Walter Investment Management Corp	Sep-15	\$29.6 mil				
Wells Fargo	Apr-16	\$1.2 bil				
Freedom Mortgage	Apr-16	\$113 mil				
M&T Bank	May-16	\$64 mil				
Regions Bank,	Oct-16	\$52.4 million				
Branch Banking and Trust (BB&T)	Oct-16	\$83 million				
Primary Residential Mortgage	Oct-16	\$5.0 million				
Security National Mortgage Co.	Oct-16	\$4.25 million				
Litigation in Process						
Quicken Loans						
Guild Mortgage						

Sources: Urban institute, various press releases from the U.S. Department of Justice Office of Public Affairs, and other press reports

Servicing costs per loan are way up, but productivity is down

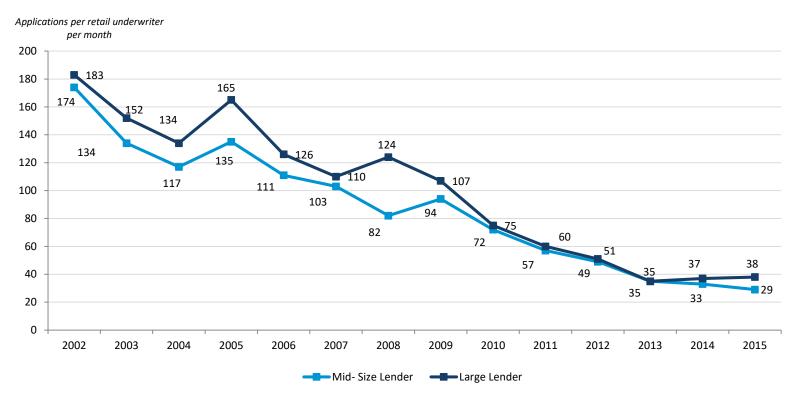
Cost for Servicing a Performing vs. Non-Performing Loan



Source: Mortgage Bankers Association (MBA)

Mortgages are more time consuming to underwrite

Retail Applications for Large and Mid-size Lenders



Sources: Peer Group Program conducted by Mortgage Bankers Association and STRATMOR Group

GSE Actions to Open Up the Credit Box

Sept: New rep and warrant framework: Sunset for loans with 36-month clean pay history; commitment to review loans earlier in process

2012

2013

May: Relaxed sunset eligibility requirements to no more than two 30-day delinquencies and no 60-day delinquencies

2014

Aug: Fannie Announces Home Ready program; takes account of incomes of family members not on mortgage

Sept: Further increases in timelines in 33 states before compensatory charges apply

2015

Feb: Allow for independent dispute resolution process for rep and warrants

2016

Oct: All rep and warrant claims on preconservatorship loans need to be filed by the end of 2013 Nov: Provided detailed clarifications of life of loan reps and warrants that don't sunset

Increased timelines before compensatory charges apply, and lenders with less than \$25,000 in fees in single month not billed

Dec: Re-introduced 97 LTV Lending Oct: Rep and warrants: Defect taxonomy established, allowed for correction of some defects

Dec: New framework for grading servicing violations; clarifies when servicing violations trigger repurchases Q4 2016: Fannie
Mae introduces
Day 1 Certainty
program--the
waiver of reps and
warrants on
income, assets,
employment and
appraisals for
qualifying
borrowers. Freddie
Mac expects to roll
out a similar
program during
2017.

FHA Actions to Open Up the Credit Box

Jan: Annual mortgage insurance premium was reduced.

June: Released the defect taxonomy, which is a new method for grading defects and severity. Feb: First legal action deadline no longer inconsistent with CFPB rules.

Due diligence timelines for each stage were lengthened.

Addressed vague and problematic property preservation and conveyance standards (Defined conveyable condition and increased repair allowances).

2015

2016

Still to Do

Aug: Introduced the Supplemental Performance Metric, to mitigate the adverse effects of the Compare Ratio on lenders who serve higher risk borrowers.

Sept: Release of the new FHA guidebook, which put together 900 mortgagee letters.

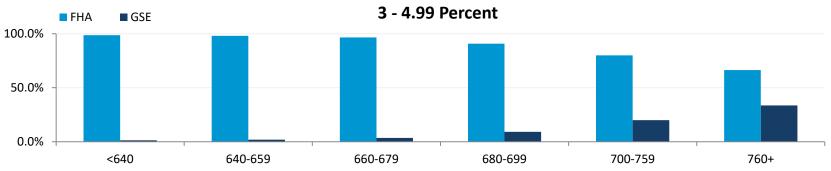
Tie the taxonomy to the False Claims Act and to indemnification.

FHA servicing needs to be revamped.

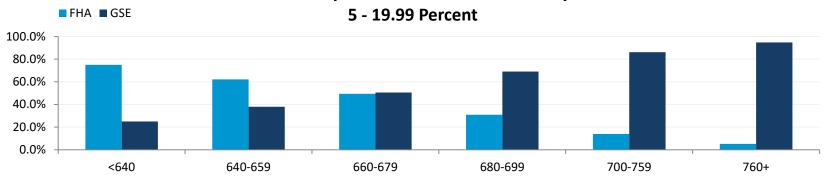
- Due diligence timelines are still too short, and are set for each stage rather than the entire process.
- The conveyance requirements are problematic; repair allowances are still too low.
- Lender responsibility after conveyance is also an issue.

FHA Captures the Riskier Borrowers

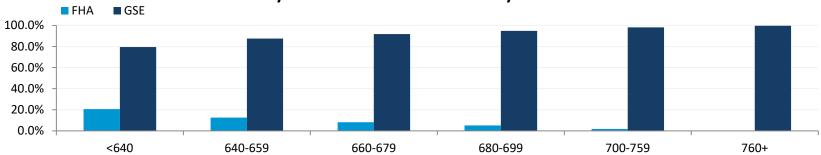
Channel Choice by Credit Score When Down Payment is



Channel Choice by Credit Score When Down Payment is



Channel Choice by Credit Score When Down Payment is 20 Percent or More

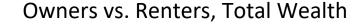


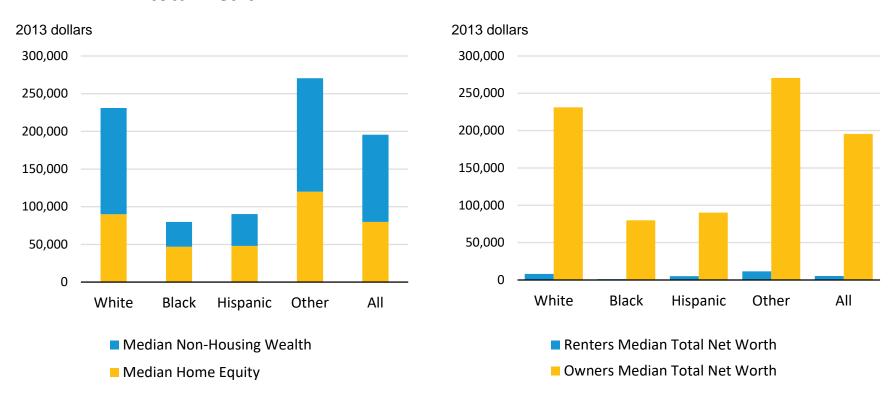
Source: eMBS and the Urban Institute.

Note: 2016 purchase and refinance mortgage.

Homeownership has historically been the best way to build wealth

Owners, Home equity as a portion of total wealth





Sources: JCHS tabulations of Federal Reserve Board, 2013 Survey of Consumer Finances.

Rate rises are often accompanied by a relaxation of credit standards

Year	Loan Count	Total Original UPB (\$B)	Average Original UPB (\$)	Credit Score	Original Combined Loan- to-Value (CLTV) Ratio	Original Loan-to- Value (LTV) Ratio	Original Debt-to- Income (DTI) Ratio	Weighted Average Coupon (WAC)
1999	1,095,017	137.9	125,942	712	77.6	77.5	33.2	7.3
2000	786,272	103.7	131,824	712	78.8	78.2	35.2	8.1
2001	1,755,361	259.5	147,803	715	76.2	75.5	33.7	7
2002	1,682,959	261.7	155,507	718	74.8	73.8	34	6.5
2003	1,927,030	311.2	161,474	725	73.5	72.1	32.8	5.7
2004	1,127,941	188.1	166,761	718	75.3	73.6	35.6	5.8
2005	1,691,627	289.3	171,017	725	72.2	70.5	36.3	5.8
2006	1,260,389	226.5	179,724	724	74.2	71.7	37.6	6.4
2007	1,220,022	223.8	183,469	725	75.8	73	37.8	6.3
2008	1,179,071	240.2	203,676	742	72.5	70.7	37.2	6
2009	1,973,348	423.1	214,415	763	67.7	65.9	32.3	4.9
2010	1,269,786	265.1	208,760	764	68.6	67.1	32.2	4.6
2011	952,698	207.8	218,075	765	69.3	67.9	32.3	4.3
2012	1,327,587	295.3	222,435	767	69.9	68.6	31.4	3.6
2013	1,297,019	282.9	218,109	760	72.5	71.4	32.5	3.8
2014	967,258	212.2	219,368	752	76.8	76	34.4	4.3
2015	1,003,423	159.8	230,480	754	75	74.2	34.3	3.9
Total	22,516,808	4,159.40	184,723	740	72.9	71.5	34.1	5.4

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